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20 January 1966 M.P.C.

**INVESTIGATIVE SURVEYS**

of CIA and the National Intelligence System, 1941-1965

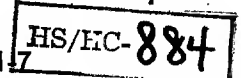
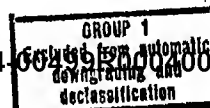
Listed below, chronologically and by echelon of authority, are the principal investigations of CIA and its predecessor national-intelligence organizations, from 1941 to date, which were conducted by outside study and review groups at various national policy levels, including the Presidential, NSC, Budget Bureau, interdepartmental, and Congressional levels. This list is preceded by an outline of the major types of internal investigations which were undertaken, either within CIA or within the USIB family under the DCI's leadership, of particular intelligence functions and problems or of the Community's effort as a whole. In each of the entries, the reference to the CIA component involved provides, in effect, an index to the particular registry or committee secretariat where the investigative report was filed and controlled, and where the background papers on a given investigation may also have been filed along with the finished report. For the older periods, the reports and related background files have normally been retired by the controlling component to the CIA Records Center. In exceptional cases, as noted, a copy of the report is on file in the DCI's Historical Staff or (if unclassified) in CIA's main library.

**Types of Internal and USIB Studies**

Studies Within CIA. Numerous internal investigations and self appraisals have been conducted within CIA from time to time over the past 20 years for a variety of management review and improvement purposes, either independently on CIA's initiative or under the stimulation of higher authority.

Normally these investigative studies were made by one of the established executive-review components, rather than by ad hoc committees, notably the following:

Security Office, 1946-date  
Management Staff, up to 1961  
Comptroller's office and its predecessors, 1946-63

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Office of Budget, Program Analysis, and Manpower  
(BPAM), 1963-65  
Inspector General, 1952-date  
Executive Director-Comptroller, 1962-date  
Office of Planning, Programming, and Budgeting,  
since Oct. 1965

Each of the deputy directorates (DD/S, DD/I, DD/P, and DD/S&T) has also undertaken investigative-type reviews and studies from time to time of particular functions or special operating problems within their jurisdictions.

Task forces for specific inquiries have also been used, notably in recent years, for example to study the U-2 incident, Cuba in 1961 and 1962, and Vietnam.

Studies Within the USIB System. The United States Intelligence Board (1958-date) and its predecessors--the IAB (1946-47), the IAC (1947-58), and the USCIB--have each sponsored a variety of investigative studies, appraisals, and evaluations, some annually and others at random intervals, either of particular national intelligence functions or of the Community-wide foreign intelligence effort as a whole. These investigative studies and reports were all conducted under the DCI's coordinating responsibility, usually on CIA initiative, often with USIB committee mechanisms, and always with CIA staff assistance, and the finished reports were normally coordinated and circulated within the Community, either as USIB-D papers or in specially classified USIB reports. Noteworthy periodic appraisals are the annual overall reports of the DCI (through 1960), and the annual progress reports of several of the standing committees of the USIB and its predecessors, as follows: EIC, SIC, NIS, GMAIC, CODIB, IDC, IPC, CCC, and the former committees on Exchanges, Procurement of Foreign Publications.

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Another basic type of periodic investigation, especially on collection and research deficiencies, are the NIE "postmortem" studies, prepared since 1952 by O/NE in consultation with USIB representatives and circulated in the USIB-D-15.2 sub-series.

Ad hoc investigative committees of the USIB have included the Warning Systems Survey, in 1959-61, under the chairmanship of J.J. Hitchcock, NIC; and the Committee on Foreign Intelligence Publications, 1960, chaired by Lyman B. Kirkpatrick, IG.

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Finally, over the years since 1957, the DCI as chairman of the USIB has sponsored a succession of special staffs, located in the Director's office, for undertaking a variety of continuing investigations and inspections that relate generally to Community-wide national-intelligence management policy and program evaluation: the Deputy for Coordination (General Truscott); the Coordination Staff ([redacted]); and, since 1963, the NIPE Staff (under Mr. Bross). 25X1

Pre-CIA Investigations of National Intelligence Concepts, 1941-45

- 10 June 1941: Proposals by General W.J. Donovan to President Roosevelt for "a service of strategic information."
- 25 Aug. 1942: Study by Brig. Gen. John Magruder for a postwar joint intelligence bureau under the JCS.
- 5 Oct. 1944: OSS study, "The Basis for a Permanent World-Wide Intelligence Service"
- 18 Jan. 1945: Study by Joint Strategic Survey Committee, JCS, on postwar central intelligence organization.
- 22 Oct. 1945: Report by Ferdinand Eberstadt on military unification, central intelligence, and a national security council.

Presidential-Level Investigations, 1946-1965

- Bureau of the Budget, 1946-date: annual reviews of CIA's budget estimates, including financial, manpower, and organizational aspects. (CIA participation was handled by CIG/CIA Budget Division, Comptroller, and successor components in O/DCI, 1946-date.)
- Fortier Committee Survey, 1946: interdepartmental report entitled "Report of Survey of Strategic Services Unit (SSU) . . .," (TS #47166-a, copy in HS/DCI), 14 March 1946, by Col. Louis J. Fortier, CIG, chairman, and representatives from State, War, Navy Departments and Air Corps.
- NSC Survey Group, Allen W. Dulles, chairman, 1948-49: two interim reports, May 1948, and final, general report, Jan. 1949 entitled "The Central Intelligence Agency and National

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Organization for Intelligence: A Report to the National Security Council; (Top Secret) by Allen W. Dulles, William H. Jackson, and Mathias F. Correa. (Copy of latter report in HS/DCI.)

State-Defense joint study of the Dulles Survey Group report, 1949: culminated in report entitled "NSC 50," drafted principally by Lt. Gen. Joseph T. McNarney.

State-Defense joint study on proposed reorganization of national intelligence system, 1950: culminated in report entitled "Webb Staff Study," drafted principally by Maj. Gen. John Magruder.

President's Committee on International Information /I.e. psychological/ Activities, January-June 1953; chaired by William H. Jackson, former DDCI; executive secretary, Abbot Washburn. Its principal report was filed with President Eisenhower, 30 June 1953, followed by supplementary conclusions and recommendations to the NSC. CIA's participation was handled by DD/P.

Presidential Study Group on CIA (Doolittle Committee), 1954: its investigation as announced by White House on 16 Oct. 1954, was intended as "an independent appraisal of the sensitive aspects of the Agency." The committee included Lt. Gen. James A. Doolittle, Morris Hadley, and William D. Pawley. CIA's staff work was handled by DD/P.

President's Board of Consultants on Foreign Intelligence Activities, 1956-61, and successor, President's Foreign Intelligence Advisory Board, 1961-date. Chairman was successively Dr. James R. Killian, 1956-58, Maj. Gen. John E. Hull, 1958-1961, Dr. James R. Killian, 1961-63, and Clark M. Clifford, 1963-date. CIA participation was handled by IG, 1956-62, and Executive Director, 1962-date.

Joint ~~Survey~~ Study Group on Foreign Intelligence Activities of the U.S. Government, July-Dec. 1960; report dated 16 Dec. 1960 (TS); Lyman B. Kirkpatrick, IG, chairman, and representatives of State, Defense, Budget Bureau, and NSC staff. CIA's participation was handled by IG.

President's Committee on Information /I.e. psychological/ Activities Abroad, 1960-61, chaired by Mansfield D. Sprague: report filed in January 1961. CIA's participation was handled by DD/P.

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Working Group to study CIA and Community organization, Dec. 1961-April 1962: established under White House understanding with new DCI, John A. McCone; investigation made by group consisting of Lyman B. Kirkpatrick of CIA, chairman, Patrick Coyne of NSC staff, and Cortlandt V.R. Schuyler. CIA's participation was handled through IG.

Congressional Level Investigations, 1946-1965

Congressional Joint Committee on the Investigation of the Pearl Harbor Attack, 1945-46: Report (580 pp.) published in 1946 as a Senate document by the 79th Congress, 2nd sess.; Hearings published in 1945-46, in 39 parts.

House Committee on Military Affairs, 1946, report entitled "Investigations of the National War Effort ... (intelligence system)," published as H. Rept. No. 2734, 79th Cong., 2nd sess.

Senate Committee on Armed Services, March-April 1947: Hearings (published in 3 parts, in 1947) on unification of armed services, and establishment of CIA and NSC.

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Hoover Commission (Eberstadt Task Force), 1948-49: under the first Commission on the Organization of the Executive Branch (headed by Herbert Hoover), Ferdinand Eberstadt headed a Task Force on the National Security Organization. Its public report, entitled National Security Organization (1949), was published under Congressional auspices; and a longer report, same title, classified Confidential, contains a chapter "The Central Intelligence Agency, National and Service Intelligence."

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Hoover Commission (Clark Task Force), 1954-55. Under the second Commission on the Organization of the Executive Branch (headed by Herbert Hoover), the Task Force on Intelligence Activities, headed by General Mark Clark, rendered a public report, Intelligence Activities (76 pp.), published in 1955 by the 84th Cong., 1st sess., as H. Doc. No. 201. Its classified reports, and CIA's participation in the investigations, were handled for the DCI by the IG.

Inquiries and hearings, 1957-date, unpublished, conducted by the four "CIA" Subcommittees, respectively of the House and Senate Committees on Appropriations and on the Armed Services. CIA's appearances and testimony were handled through the Legislative Counsel.

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Senate Subcommittee on National Policy Machinery, 1959-1961, chaired by Senator Henry M. Jackson. The final product of its inquiry was a 3-volume publication, Organizing for National Security, including a paper "Intelligence and National Security" and other studies bearing indirectly on CIA and USIB linkages with the NSC. CIA's participation was handled by the Legislative Counsel.

House Armed Services Committee, Special Committee on Investigation of Intelligence Agencies (in re the Martin-Mitchell "turncoat" case), 1960; Paul J. Kilday, chairman. CIA participation was handled by the Legislative Counsel.

Senate Committee on Foreign Relations, June 1960: Report entitled Events Relating to the Summit Conference (June 1960), including summary of CIA's role in U-2 incident.

Senate Committee on Armed Services, March 1962: Hearing (published in 1962) on Francis Gary Powers, U-2 pilot.

Senate Preparedness Subcommittee (John Stennis, chairman), Committee on Armed Services: report entitled Investigation of the Preparedness Program ... Cuban Buildup (18 pp., published as S. Committee Print, 1963).

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**ABSTRACT**

25X1 Paper prepared by [redacted] in 1966 that lists chronologically and by echelon of authority the principal investigations of CIA and its predecessor national intelligence organizations which were conducted by outside study and review groups.

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